

**ADAMS COUNTY BOARD OF
COOPERATIVE EDUCATIONAL SERVICES
FINANCIAL STATEMENTS
JUNE 30, 2015**

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

BOARD OF DIRECTORS

Patrick Day, President – Adams and Weld Counties School District 27J

Mark Clark, Vice President – Adams 12 Five Star Schools

Ruben Pacheco, Director, – Adams County School District 50

Ken Winslow, Director – Adams County School District 1 (Mapleton Public Schools)

ADMINISTRATION

Eric Wiant – Executive Director

Danielle Sullivan – Insurance Manager

Michael Sowder – Risk Manager/Director of Safety and Environmental Health

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

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Independent Auditor's Report

Board of Directors
Adams County Board of Cooperative Educational Services
Adams County, Colorado

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the major fund of the Adams County Board of Cooperative Educational Services, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Adams County Board of Cooperative Educational Services, as of June 30, 2015, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

As discussed in Note 1 to the financial statements, in 2015 the Adams County Board of Cooperative Educational Services adopted new accounting guidance, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages IV-IX, the Schedule of the Proportionate Share of the Net Pension Liability on page 26 and the Schedule of Employer Contributions on page 27 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Adams County Board of Cooperative Educational Services' basic financial statements. The Colorado Department of Education Auditor's Integrity Report is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The Colorado Department of Education Auditor's Integrity Report is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Colorado Department of Education Auditor's Integrity Report is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 28, 2015 on our consideration of the Adams County Board of Cooperative Educational Services' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Adams County Board of Cooperative Educational Services' internal control over financial reporting and compliance.

Dazzio & Plutt, LLC

September 28, 2015

MANAGEMENT'S DISCUSSION AND ANALYSIS



Adams BOCES

FOR THE FISCAL YEAR ENDED JUNE 30, 2015

Management's Discussion and Analysis

As management of the Adams County Board of Cooperative Educational Services (BOCES), we offer readers of the BOCES financial statements this narrative overview and analysis of the financial activities of the BOCES for the fiscal year ended June 30, 2015.

The members are Mapleton Public Schools, Adams 12 Five Star Schools, Adams County School District 27J and Adams County School District 50.

Financial Highlights

- In 2015, the BOCES implemented Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*. Statement No. 68 requires cost-sharing employers participating in the PERA program, such as the BOCES, to record their proportionate share, as defined in Statement No. 68, of PERA's unfunded pension liability. The effect of implementation was made retroactive to July 1, 2014. The BOCES' proportionate share of PERA's unfunded liability was \$996,360 at June 30, 2014 and \$1,069,401 at June 30, 2015.

As a result, the BOCES' beginning net position was restated by a negative \$969,013, reducing the beginning net position from a positive \$148,390 to a deficit of \$820,623.

During the year ended June 30, 2015, the BOCES' net position decreased \$90,079 from a deficit of \$820,623 to a deficit of \$910,702.

- On July 1, 2015, Adams County School District 14 withdrew from the BOCES. This contributed to a total decrease in revenues of \$106,307.
- As of the close of the current fiscal year, the BOCES General Fund reported a total fund balance of \$148,117, a decrease of \$37,064 from prior year.
- Total current assets decreased \$43,644 from prior year.
- At June 30, 2015, the General Fund reports unassigned fund balance of \$65,202.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the BOCES basic financial statements. The BOCES basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to financial statements. This report also contains other supplementary information.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the BOCES finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the BOCES assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the BOCES is improving or deteriorating.

The *statement of activities* presents information showing how the BOCES net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements identify functions of the BOCES that are principally to be supported by the Adams County BOCES Self Insurance Pool management fees. The governmental activities of the BOCES include the management and operation of the Self Insurance Pool for its member school districts and providing risk management and safety services to the members.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The BOCES, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The BOCES only has a general fund, which is a governmental fund.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Since the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The BOCES maintains one individual governmental fund. Information is presented in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the fund.

The BOCES Board of Directors adopts an annual appropriated budget for its general fund for the daily operations and activities of the BOCES. A budgetary comparison statement has been provided for this fund in the *basic financial statements* to demonstrate compliance with this budget.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found in this report.

Government-wide Financial Analysis

A comparative analysis of current and prior year balances is included. The BOCES' liabilities/deferred inflows of resources exceeded assets/ deferred outflows of resources by \$910,702 at the close of the most recent fiscal year. \$6,047 is invested in capital assets at year-end.

**Adams County Board of Cooperative Educational Services
Summary of Net Position**

	<u>2015</u>	<u>2014</u>
Assets		
Current Assets	\$ 174,266	\$ 217,910
Capital Assets	<u>6,047</u>	<u>15,194</u>
Total Assets	<u>180,313</u>	<u>233,104</u>
Deferred Outflows of Resources	<u>60,808</u>	<u>27,347</u>
Liabilities		
Long-term Liabilities	1,069,401	996,360
Other Liabilities	<u>82,342</u>	<u>84,714</u>
Total Liabilities	<u>1,151,743</u>	<u>1,081,074</u>
Deferred Inflows of Resources	<u>80</u>	<u>-</u>
Net Position		
Net Investment in Capital Assets	6,047	15,194
Unrestricted	<u>(916,749)</u>	<u>(835,817)</u>
Total Net Position	<u>\$ (910,702)</u>	<u>\$ (820,623)</u>

The BOCES' net position decreased \$90,079 partly due to planned spenddown and also due to the effect of GASB 68 reporting.

Revenue for 2015 decreased \$106,307 from 2014. The decrease was due mainly to the withdrawal of District 14 from the BOCES. Total expenses increased \$14,590. The increase in expenses was primarily due to the effect of GASB 68, as operating expenses decreased \$25,070 due mainly to the District No. 14 withdrawal.

**Adams County Board of Cooperative Educational Services
Summary of Changes in Net Position**

	<u>2015</u>	<u>2014</u>
Revenues		
Program Revenues		
Contract Revenue	\$ 529,244	\$ 620,305
EAP Revenue	145,175	160,421
Total Revenues	<u>674,419</u>	<u>780,726</u>
Expenses		
General Government	619,323	589,487
EAP Program	145,175	160,421
Total Expenses	<u>764,498</u>	<u>749,908</u>
Change in Net Position	(90,079)	30,818
Net Position - Beginning, as restated	<u>(820,623)</u>	<u>(851,441)</u>
Net Position - Ending	<u><u>\$ (910,702)</u></u>	<u><u>\$ (820,623)</u></u>

Financial Analysis of the Government's Funds

As noted earlier, the BOCES uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the BOCES *governmental funds* is to provide information on near-term inflows, outflows, and balances of *available* resources. Such information is useful in assessing the BOCES financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the BOCES general fund reported ending fund balance of \$148,117, of which \$65,202 constitutes *unassigned fund balance* that is available for spending at

the BOCES' discretion. Factors concerning the finances of the General Fund have already been addressed in the discussion of the BOCES' government-wide activities.

General Fund Budgetary Highlights

General Fund revenues budgeted were \$674,145 and actual revenues were \$674,419. The BOCES budgeted expenditures of \$754,500 for the year ended June 30, 2015. Actual expenditures were \$711,483, a positive variance of \$43,017. The variance was with salaries and benefits and purchases services which experienced positive variances of \$12,187 and \$30,830, respectively.

Capital Assets

The BOCES added one new laptop to the equipment listing and one asset was deleted during the year ended June 30, 2015.

Long-Term Debt

At the end of the current fiscal year, the BOCES had no outstanding general obligation bond indebtedness.

The Future of the BOCES

Adams BOCES will continue to support the strategic vision priorities established by the BOCES membership.

Adams BOCES is strategically positioned to meet the ever challenging needs of the Members in providing insurance and risk management services that are unparalleled. As we look to the future the key to our success is partnering with key stakeholders internally and externally to meet the challenges of the future.

Economics Factors and Next Year's Budget and Rates

Adams BOCES provides high quality programs and services through partnerships and collaboration which support the priorities of member districts and enrich educational opportunities for students. The 2015-2016 budget addresses the major projects for the ensuing school year and provides an adequate level of funding.

Adams County School District 14 is no longer a member of the BOCES effective July 1, 2014. The 2015 - 2016 budget reflects the amount District 14 will pay for the administration of tail claims. This will have a financial impact to the remaining four members in subsequent years. The remaining BOCES fund balance will be used over the next two years to reduce the Pool Management fee to the remaining four members.

Requests for Information

This financial report is designed to provide a general overview of the Adams BOCES' finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Adams BOCES, 1400 W. 122nd Avenue, Suite 110 Westminster CO 80234.

BASIC FINANCIAL STATEMENTS

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

STATEMENT OF NET POSITION

June 30, 2015

	Governmental Activities
Assets	
Cash	\$ 168,735
Accounts Receivable	5,531
Capital Assets, Net	6,047
	<hr/>
Total Assets	180,313
	<hr/>
Deferred Outflows of Resources	
Deferred Outflows of Resources Related to Pensions	60,808
	<hr/>
Liabilities	
Accounts Payable	13,362
Accrued Liabilities	12,787
Compensated Absences	56,193
Noncurrent Liabilities - Net Pension Liability	1,069,401
	<hr/>
Total Liabilities	1,151,743
	<hr/>
Deferred Inflows of Resources	
Deferred Inflows of Resources Related to Pensions	80
	<hr/>
Net Position	
Investment in Capital Assets	6,047
Unrestricted	(916,749)
	<hr/>
Total Net Position	\$ (910,702)
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The notes to the financial statements are an integral part of this statement

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

**STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2015**

Function/Program Activities	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	
General Government	\$ 619,323	\$ 529,244	\$ -	\$ (90,079)
EAP Program	145,175	145,175	-	-
Total	\$ 764,498	\$ 674,419	\$ -	(90,079)
Change in Net Position				(90,079)
Net Position - Beginning, as Restated				(820,623)
Net Position - Ending				\$ (910,702)

The notes to the financial statements are an integral part of this statement

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

BALANCE SHEET
GOVERNMENTAL FUND
June 30, 2015

	General Fund
Assets	
Cash	\$ 168,735
Accounts Receivable	5,531
Total Assets	<u>\$ 174,266</u>
Liabilities	
Accounts Payable	\$ 13,362
Accrued Liabilities	12,787
Total Liabilities	<u>26,149</u>
Fund Balance	
Assigned for Subsequent Year's Expenditures	65,415
Assigned for Board Projects	17,500
Unassigned	65,202
Total Fund Balance	<u>148,117</u>
Total Liabilities and Fund Balance	<u>\$ 174,266</u>

The notes to the financial statements are an integral part of this statement

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

**RECONCILIATION OF THE GOVERNMENTAL FUND
BALANCE SHEET TO THE STATEMENT OF NET POSITION
June 30, 2015**

Total Fund Balance for the Governmental Fund		\$ 148,117
Total net position reported for governmental activities in the statement of net position is different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Capital Assets	\$ 68,306	
Less Accumulated Depreciation	<u>(62,259)</u>	6,047
Long-term liabilities applicable to governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. However, all liabilities - both current and long-term - are reported in the statement of net position.		
Net Pension Liability		(1,069,401)
Compensated Absences		(56,193)
Deferred outflows and inflows or resources related to pensions are applicable to future periods and, therefore, are not reported in the funds		
Pension contributions from the measurement date to June 30, 2015		28,884
Deferred outflows of resources related to pensions		31,924
Deferred inflows of resources related to pensions		<u>(80)</u>
Net Position of Governmental Activities		<u><u>\$ (910,702)</u></u>

The notes to the financial statements are an integral part of this statement

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUND
For the Year Ended June 30, 2015**

	General Fund
	<hr/>
Revenues	
Insurance Pool Management Fees	
Members	\$ 468,395
District No. 14	59,499
EAP Revenue	145,175
Miscellaneous Income	1,350
	<hr/>
Total Revenues	674,419
	<hr/>
Expenditures	
Current	
Salaries and Benefits	477,313
EAP Expenditures	145,175
Purchased Services	82,120
Supplies and Materials	2,731
Contingency	2,500
Capital	1,644
	<hr/>
Total Expenditures	711,483
	<hr/>
Net Change in Fund Balance	(37,064)
Fund Balance, Beginning	185,181
	<hr/>
Fund Balance, Ending	\$ 148,117
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The notes to the financial statements are an integral part of this statement.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2015**

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:

Net Change in Fund Balance of the Governmental Fund	\$	(37,064)
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Capital outlays to purchase or construct capital assets are reported in the governmental fund as expenditures. However, for governmental activities those costs are capitalized in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities.

Capital Asset Addition	\$	929	
Depreciation Expense		<u>(10,076)</u>	(9,147)

Governmental funds report district pension contributions as expenditures. However in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense. This is the amount by which costs of benefits earned net of employee contributions exceeded pension contributions from the measurement date (12/31/14) to June 30, 2015.

(39,660)

The Governmental fund does not report compensated absences unless they are current and payable. The decrease in compensated absences is recorded on the statement of activities.

(4,208)

Change in Net Position of Governmental Activities

\$ (90,079)

The notes to the financial statements are an integral part of this statement.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

GENERAL FUND

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL**

For the Year Ended June 30, 2015

(With Comparative Totals for the Year Ended June 30, 2014)

	Original Budget	Final Budget	Actual	Variance With Final Budget - Positive (Negative)	2014 Actual
Revenues					
Insurance Pool					
Management Fees					
Members	\$ 463,235	\$ 468,395	\$ 468,395	\$ -	\$ 620,305
District No. 14	64,659	59,499	59,499	-	-
EAP Revenue	146,250	146,250	145,175	(1,075)	160,421
Interest Income	1	1	-	(1)	-
Miscellaneous Income	-	-	1,350	1,350	-
Total Revenues	674,145	674,145	674,419	274	780,726
Expenditures					
Current					
Salaries and Benefits	489,500	489,500	477,313	12,187	474,742
EAP Expenditures	146,250	146,250	145,175	1,075	160,421
Purchased Services	97,250	97,250	82,120	15,130	82,853
Supplies and Materials	3,000	3,000	2,731	269	1,200
Contingency	17,500	17,500	2,500	15,000	9,470
Capital	1,000	1,000	1,644	(644)	1,129
Total Expenditures	754,500	754,500	711,483	43,017	729,815
Net Change in Fund Balance	(80,355)	(80,355)	(37,064)	43,291	50,911
Fund Balance - Beginning	184,822	185,181	185,181	-	134,270
Fund Balance - Ending	\$ 104,467	\$ 104,826	\$ 148,117	\$ 43,291	\$ 185,181

The notes to the financial statements are an integral part of this statement.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Adams County Board of Cooperative Educational Services (the "BOCES") conform to generally accepted accounting principles as applicable to governmental entities. Following is a summary of the more significant policies.

Reporting Entity

The BOCES was formed under the Boards of Cooperative Services Act of 1965. The primary function of the BOCES is to administer and implement liability, property, and worker's compensation insurance programs for the Adams County BOCES Self-Insurance Pool, a public entity risk pool (the "Pool"). The BOCES is the lowest level of government which has financial accountability and control over activities related to public school education. The BOCES receives funding from local government sources and must comply with the requirements of these funding source entities. As of June 30, 2015, the BOCES is comprised of the following members:

- Adams County School District 1 (Mapleton Public Schools)
- Adams 12 Five Star Schools
- Adams/Weld County School District 27J
- Adams County School District 50

The BOCES follows the Governmental Accounting Standards Board (GASB) accounting pronouncements, which provide guidance for determining the governmental activities, organizations and functions that should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The BOCES is not financially accountable for any other organization, nor is the BOCES a component unit of any other primary governmental entity.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

Government-wide and Fund Financial Statements

The government-wide financial statements (the Statement of Net Position and the Statement of Activities) report information on all activities of the BOCES. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The BOCES has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to students or other customers who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. During the year, the BOCES had no grants or contribution revenue. Other items not properly included among program revenues are reported instead as general revenues.

Fund Accounting

The accounts of BOCES are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. Resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The major fund presented in the accompanying basic financial statements is as follows:

General Fund - The General Fund is the general operating fund of the BOCES. It is used to account for all financial resources.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue in the fiscal year in which all eligibility requirements imposed by the provider have been met.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis* of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the period or soon enough thereafter to pay liabilities of the current fiscal period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences are recorded only when payment is due and payable. General capital asset acquisitions are reported as expenditures in governmental funds. Those revenues subject to accrual are grants, interest and charges for services.

Assets, Liabilities and Fund Balance/Net Position

Cash

Cash is presented on the balance sheet in the basic financial statements at fair value.

Accounts Receivable

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

Capital Assets

Capital assets are reported in the government-wide financial statements. They include leasehold improvements, furniture and equipment which are estimated to have a useful life in excess of one year. The BOCES capitalization levels are \$5,000 for leasehold improvements and furniture and \$500 for movable equipment. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Leasehold Improvements	5 years
Furniture	5 years
Equipment	5 years

Compensated Absences

Compensated absences are recognized when paid in the governmental fund. A long-term liability has been reported in the government-wide financial statements for the accrued compensated absences.

Pensions

The BOCES participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

Net Position

Net position represents the difference between the assets and liabilities in the government-wide financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation. Net position is reported as restricted in financial statements when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

Unrestricted net position represents assets that do not have any third party limitations on their use.

When both restricted and unrestricted resources are available for use, it is the BOCES' policy to use restricted resources first, then unrestricted resources as they are needed.

Fund Balance

Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, the governmental fund reports fund balance classifications that comprise a hierarchy based primarily on the extent to which the BOCES is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

Fund balances are classified as follows:

- *Nonspendable* – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.
- *Restricted* – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the BOCES or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- *Committed* – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Directors through the adoption of a resolution. The Board of Directors also may modify or rescind the commitment.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

- *Assigned* – Fund balances are reported as assigned when amounts are constrained by the Board of Directors’ intent to be used for specific purposes, but are neither restricted nor committed. At June 30, 2015, the BOCES has assigned fund balance for the following purposes:

Subsequent Year’s Expenditures – The BOCES has assigned \$65,415 of the year-end fund balance which is appropriated in the 2015-2016 budget.

Board Projects – The BOCES has assigned \$17,500 of the year-end fund balance for certain Board projects.

- Unassigned – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion.

If more than one classification of fund balance is available for use when an expenditure is incurred, it is the BOCES’ policy to use the most restrictive classification first.

Budgetary Information

The BOCES adheres to the following procedures in establishing the budgetary data reflected in the financial statements:

- Budgets are required by State law for all funds. During April, the Executive Director submits to the Board of Directors a proposed budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted by the Board of Directors to obtain taxpayer comments.
- Prior to June 30, the budget is adopted by formal resolution.
- Expenditures may not legally exceed appropriations at the fund level. Revisions that alter the total expenditures of any fund must be approved by the Board of Directors.
- Budgeted amounts reported in the accompanying financial statements are as originally adopted and as amended by the Board of Directors throughout the year. All amendments must be adopted by the Board of Directors.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

A budget for the governmental fund type is adopted annually on a basis consistent with generally accepted accounting principles.

At June 30, 2015, the BOCES's governmental activities in the government-wide financial statements had a deficit net position of \$910,702. This deficit is primarily the result of reporting the net pension liability of the BOCES's pension plan. Management is uncertain if the deficit will be eliminated in the future.

New Accounting Pronouncement

GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, is being implemented for the year ended June 30, 2015. Statement No. 68 requires the BOCES to recognize a liability equal to its proportionate share, as defined in Statement No. 68, of PERA's unfunded pension liability. This required the BOCES to restate its beginning net position (see Note 10).

NOTE 2 CASH

Custodial credit risk

Custodial risk for cash is the risk that in the event of a failure of a depository financial institution, the BOCES will not be able to recover its deposits or will not be able to recover collateral securities that are in possession of an outside party. The Colorado Public Deposit Protection Act (PDPA) governs the investment of public funds. PDPA requires that all units of local government deposit cash in eligible public depositories. State regulators determine eligibility. Amounts on deposit in excess of federal insurance levels (\$250,000) must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits. The institution's internal records identify the collateral by depositor and as such, these deposits are considered to be uninsured but collateralized. The State Regulatory Commissions for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools. At June 30, 2015, the BOCES' bank deposits amounting to \$181,380 were insured by federal depository insurance and consequently were not exposed to custodial credit risk.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

NOTE 3 CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2015, is summarized below.

	Balance				Balance
	June 30, 2014	Additions	Retirements		June 30, 2015
Capital Assets					
Leasehold Improvements	\$ 10,000	\$ -	\$ -		\$ 10,000
Furniture	38,219	-	-		38,219
Equipment	21,423	929	2,265		20,087
Total Capital Assets	69,642	929	2,265		68,306
Accumulated Depreciation					
Leasehold Improvements	7,000	2,000	-		9,000
Furniture	31,960	4,991	-		36,951
Equipment	15,488	3,085	2,265		16,308
Total Accumulated Depreciation	54,448	10,076	2,265		62,259
Capital Assets, Net	\$ 15,194	\$ (9,147)	\$ -		\$ 6,047

Depreciation expense was charged to the general government program.

NOTE 4 OPERATING LEASE

On July 1, 2011, the BOCES entered into a lease for office space. The lease term is for 60 calendar months, expiring in June 2016, with escalating rental payments. The lease contains a renewal option for the BOCES to extend the lease for one year. During the year ended June 30, 2015, the BOCES paid \$23,832 in base rental payments.

Future lease payments under this non-cancelable operating lease amount to \$28,732 for the year ended June 30, 2016.

Additionally, the BOCES pays, as additional rent, an estimate of their share of building operating expenses for each calendar year of the lease term in equal monthly installments, in advance, on the first day of each month during such calendar year. During the year ended June 30, 2015, the BOCES paid \$21,175 in additional rent.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

NOTE 5 COMPENSATED ABSENCES

The BOCES policy allows employees earn from 25 to 30 days of vacation annually and to accumulate unused vacation up to 40 days beyond the current year. Any unused vacation days above the maximum allowance as of July 1 is forfeited. In addition, employees will accrue, on an unlimited basis, sick/bereavement/personal leave. Employees earn one day per month. Upon separation for retirement or other reasons, reimbursement of temporary leave will be at 40% of the employee's per diem rate.

The BOCES has recorded the accrued liability for these compensated absences in the government-wide financial statements as follows:

	<u>Beginning Balance</u>	<u>Earned</u>	<u>Used/ Paid</u>	<u>Ending Balance</u>	<u>Due in 1 Year</u>
Compensated Absences	<u>\$ 51,985</u>	<u>\$ 29,849</u>	<u>\$ 25,641</u>	<u>\$ 56,193</u>	<u>\$ 56,193</u>

NOTE 6 REVENUES

The BOCES receives a management fee from the Pool for management and safety and loss control services. During the year ended June 30, 2015, the BOCES received \$468,395 in fees.

On July 1, 2014, Adams County School District 14 withdrew from the BOCES and entered into a Withdrawal Agreement with the Pool (the "Agreement"). Under the terms of the Agreement, the BOCES will continue to provide insurance services related to (a) claims made prior to the effective date of the agreement (July 1, 2014); and (b) for occurrence-based policies, those claims where the events giving rise to the claim occurred prior to the effective date. The administrative fee to provide these services is based on a formula described in the Agreement. For the year ended June 30, 2015, the BOCES received \$59,499 in fees.

The BOCES receives Employee Assistance Program (EAP) revenue as pass-through from School District members. The amounts received are based on employee enrollments within each School District. During the year ended June 30, 2015, the BOCES received \$145,175.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

NOTE 7 RISK MANAGEMENT

BOCES has risk exposures including property loss, general liability, auto liability, worker's compensation, employer's liability, and professional liability. BOCES insures against these exposures through participation in the Adams County BOCES Self Insurance Pool, a public entity risk pool. Settled claims have not exceeded this coverage in any of the past three fiscal years.

NOTE 8 EMPLOYEE PENSION AND HEALTHCARE BENEFIT PLANS

Defined Benefit Pension Plan

Plan description. Eligible employees of the BOCES are provided with pensions through the School Division Trust Fund (SCHDTF)—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits provided. PERA provides retirement, disability and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA Benefit Structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

In all cases the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments (COLAs), referred to as annual increases in the C.R.S. Benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007 receive an annual increase of 2%, unless PERA has a negative investment year, in which case the annual increase for the next three years is the lesser of 2% or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) for the prior calendar year. Benefit recipients under the PERA benefit structure who began eligible employment after January 1, 2007 receive an annual increase of the lesser of 2% or the average CPI-W for the prior calendar year, not to exceed 10% of PERA's Annual Increase Reserve for the SCHDTF.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the retirement benefit formula shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained and the qualified survivor(s) who will receive the benefits.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

Contributions. Eligible employees and the BOCES are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements are established under C.R.S. § 24-51-401, *et seq.* Eligible employees are required to contribute 8% of their PERA-includable salary.

The employer contribution requirements are summarized in the table below:

	For the Year Ended December 31, 2014	For the Year Ended December 31, 2015
Employer Contribution Rate ¹	10.15%	10.15%
Amount of Employer Contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f) ¹	(1.02)%	(1.02)%
Amount Apportioned to the SCHDTF ¹	9.13%	9.13%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411 ¹	3.80%	4.20%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411 ¹	3.50%	4.00%
Total Employer Contribution Rate to the SCHDTF ¹	16.43%	17.33%

¹Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the BOCES is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the BOCES were \$55,846 for the year ended June 30, 2015.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2015, the BOCES reported a liability of \$1,069,401 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2013. Standard update procedures were used to roll forward the total pension liability to December 31, 2014. The BOCES' proportion of the net pension liability was based on the BOCES' contributions to the SCHDTF for the calendar year 2014 relative to the total contributions of participating employers to the SCHDTF.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

At December 31, 2014, the BOCES proportion was .0078903058%, which was an increase of 0.0000787623% from its proportion measured as of December 31, 2013.

For the year ended June 30, 2015, the BOCES recognized pension expense of \$95,506. At June 30, 2015, the BOCES reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ (80)
Net difference between projected and actual earnings on pension plan investments	24,593	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	7,331	-
Contributions subsequent to the measurement date	28,884	N/A
Total	\$ 60,808	\$ (80)

\$28,884 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30,	
2016	\$ 8,834
2017	8,834
2018	8,029
2019	6,147

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

Actuarial assumptions. The total pension liability in the December 31, 2013 actuarial valuation was determined using the following actuarial assumptions and other inputs:

Price inflation	2.80%
Real wage growth	1.10%
Wage inflation	3.90%
Salary increases, including wage inflation	3.90 – 10.10%
Long-term investment Rate of Return, net of pension plan investment expenses, including price inflation	7.50%
Future post-retirement benefit increases:	
PERA Benefit Structure hired prior to 1/1/07; (automatic)	2.00%
PERA Benefit Structure hired after 12/31/06 (ad hoc, substantively automatic)	Financed by the Annual Increase Reserve

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on a projection of Scale AA to 2020 with Males set back 1 year, and Females set back 2 years.

The actuarial assumptions used in the December 31, 2013 valuation were based on the results of an actuarial experience study for the period January 1, 2008 through December 31, 2011, adopted by PERA's Board on November 13, 2012, and an economic assumption study, adopted by PERA's Board on November 15, 2013 and January 17, 2014.

The SCHDTF's long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

As of the most recent analysis of the long-term expected rate of return, presented to the PERA Board on November 15, 2013, the target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	10 Year Expected Geometric Real Rate of Return
U.S. Equity – Large Cap	26.76%	5.00%
U.S. Equity – Small Cap	4.40%	5.19%
Non U.S. Equity – Developed	22.06%	5.29%
Non U.S. Equity – Emerging	6.24%	6.76%
Core Fixed Income	24.05%	0.98%
High Yield	1.53%	2.64%
Long Duration Gov't/Credit	0.53%	1.57%
Emerging Market Bonds	0.43%	3.04%
Real Estate	7.00%	5.09%
Private Equity	7.00%	7.15%
Total	100.00%	

* In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.50%.

Discount rate. The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the fixed statutory rates specified in law, including current and future AED and SAED, until the Actuarial Value Funding Ratio reaches 103%, at which point, the AED and SAED will each drop 0.50% every year until they are zero. Based on those assumptions, the SCHDTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the Municipal Bond Index Rate. There was no change in the discount rate from the prior measurement date.

Sensitivity of the BOCES' proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
Proportionate share of the net pension liability	\$1,410,104	\$1,069,401	\$784,228

Pension plan fiduciary net position. Detailed information about the SCHDTF's fiduciary net position is available in PERA's comprehensive annual financial report which can be obtained at: www.copera.org/investments/pera-financial-reports.

Defined Contribution Pension Plan

Voluntary Investment Program

Plan Description - Employees of the BOCES that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S, as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available comprehensive annual financial report for the Plan. That report can be obtained at: www.copera.org/investments/pera-financial-reports.

Funding Policy – The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. In addition, the BOCES has agreed to match employee contributions up to 4% of covered salary as determined by the Internal Revenue Service. Employees are immediately vested in their own contributions, employer contributions and investment earnings. For the year ended June 30, 2015, program members contributed \$31,712 and the BOCES recognized pension expense of \$13,370, equal to the required contributions, for the Voluntary Investment Program.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

Other Post-Employment Benefits

Health Care Trust Fund

Plan Description – The BOCES contributes to the Health Care Trust Fund ("HCTF"), a cost-sharing multiple-employer healthcare trust administered by PERA. The HCTF benefit provides a health care premium subsidy and health care programs (known as PERACare) to PERA participating benefit recipients and their eligible beneficiaries. Title 24, Article 51, Part 12 of the C.R.S., as amended, establishes the HCTF and sets forth a framework that grants authority to the PERA Board to contract, self-insure and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of health care subsidies. PERA issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for the HCTF. That report can be obtained at www.copera.org/investments/pera-financial-reports.

Funding Policy – The BOCES is required to contribute at a rate of 1.02% of PERA-includable salary for all PERA members as set by statute. No member contributions are required. The contribution requirements for the BOCES are established under Title 24, Article 51, Part 4 of the C.R.S., as amended. The apportionment of the contributions to the HCTF is established under Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended. For the years ending June 30, 2015, 2014 and 2013 the BOCES contributions to the HCTF were \$3,374, \$3,372 and \$2,985, respectively, equal to their required contributions for each year.

NOTE 9 TAX, SPENDING AND DEBT LIMITATION

Tabor Amendment - In November 1992, Colorado voters passed the Tabor Amendment (TABOR) to the State Constitution which limits state and local government tax powers and imposes spending limits. TABOR does not specifically address BOCES; however, several legal opinions have been issued stating that a BOCES itself is not subject to the requirements and restrictions of TABOR. There have been several recent court cases with organizations similar to BOCES, where the court has found that these organizations are not subject to TABOR since they are not a municipality and do not exercise independent "Government" power. However, in virtually all situations BOCES will be impacted to the degree that their member districts are impacted by the restrictions of TABOR. A BOCES does not need to maintain emergency reserves required by TABOR and expenditures can fluctuate independently of TABOR.

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2015

NOTE 10 CHANGE IN ACCOUNTING PRINCIPLE

During the year ended June 30, 2015, The BOCES implemented GASB Statement No. 68 Accounting and Financial Reporting for Pensions (Statement No. 68), which revises and establishes new financial reporting requirements for most governments that provide their employees with pension benefits. The BOCES provides its employees with pension benefits through a multiple employer cost-sharing defined benefit retirement program administered by the Public Employees' Retirement Association of Colorado (PERA).

Statement No. 68 requires cost-sharing employers participating in the PERA program, such as the BOCES, to record their proportionate share, as defined in Statement No. 68, of PERA's unfunded pension liability. The BOCES has no ability to affect funding, benefits or annual required contribution decisions made by PERA.

As the result of implementing GASB Statement No. 68, the BOCES has restated the beginning net position in the government-wide Statement of Net Position, decreasing net position as of July 1, 2014 by \$969,013.

Beginning Net Position, as previously reported at June 30, 2014	\$ 148,390
Prior period adjustment - GASB 68 Implementation:	
Net Pension Liability at December 31, 2013 (measurement date)	(996,360)
Deferred Outflows - BOCES contributions made from January 1, 2014 thru June 30, 2014.	<u>27,347</u>
Total	<u>(969,013)</u>
Net Position at July 1, 2014, as restated	<u>\$ (820,623)</u>

REQUIRED SUPPLEMENTARY INFORMATION

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

**SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
PERA PENSION PLAN - SCHOOL DIVISION TRUST FUND**

LAST TEN YEARS *

	<u>2015</u>	<u>2014</u>
BOCES Proportion of the Net Pension Liability (Asset)	0.00789%	0.00781%
BOCES Proportionate Share of the Net Pension Liability (Asset)	\$ 1,069,401	\$ 996,360
BOCES Covered Employee Payroll	\$ 330,547	\$ 310,660
Proportionate Share of Net Pension Liability as a Percentage of its Covered Employee Payroll	323.525%	320.724%
Calculation of Collective Net Pension Liability (\$ in thousands):		
Total Pension Liability	\$ 36,473,966	\$35,494,976
Plan Fiduciary Net Position	<u>22,920,607</u>	<u>22,740,003</u>
Net Pension Liability	<u>\$ 13,553,359</u>	<u>\$12,754,973</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	62.84%	64.07%

* The amounts presented for each fiscal year were determined as of December 31st

NOTE: Information for the prior eight years was not available to report.

See the Independent Auditor's Report

ADAMS COUNTY BOARD OF COOPERATIVE EDUCATIONAL SERVICES

**SCHEDULE OF EMPLOYER CONTRIBUTIONS
PERA PENSION PLAN - SCHOOL DIVISION TRUST FUND
LAST TEN FISCAL YEARS**

	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually Required Contribution	\$ 55,846	\$ 52,831	\$ 44,131
Contributions in Relation to the Contractually Required Contribution	<u>(55,846)</u>	<u>(52,831)</u>	<u>(44,131)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employee payroll	\$ 330,774	\$ 330,540	\$ 292,633
Contributions as a Percentage of Covered Employee Payroll	16.88%	15.98%	15.08%

NOTE: Information for the prior seven years was not available to report.

See the Independent Auditor's Report

INFORMATION FOR OVERSIGHT AGENCIES

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**Independent Auditor's Report on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance With *Government Auditing Standards***

Board of Directors
Adams County Board of Cooperative Educational Services
Adams County, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Adams County Board of Cooperative Educational Services, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise Adams County Board of Cooperative Educational Services' basic financial statements, and have issued our report thereon dated September 28, 2015.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Adams County Board of Cooperative Educational Services' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Adams County Board of Cooperative Educational Services' internal control. Accordingly, we do not express an opinion on the effectiveness of Adams County Board of Cooperative Educational Services' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Adams County Board of Cooperative Educational Services' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dazzio & Plutt, LLC

September 28, 2015



Colorado Department of Education
Auditors Integrity Report
 District: 9120 - ADAMS COUNTY BOCES
 Fiscal Year 2014-15
 Colorado School District/BOCES

Revenues, Expenditures, & Fund Balance by Fund

Fund Type & Number	Beg Fund Balance & Prior Per Adj (6880*)	+	1000 - 5999 Total Revenues & Other Sources	-	0001-0999 Total Expenditures & Other Uses	=	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
Governmental							
10 General Fund	185,181		674,419		711,483		148,117
18 Risk Mgmt Sub-Fund of General Fund	0		0		0		0
19 Colorado Preschool Program Fund	0		0		0		0
Sub- Total	185,181		674,419		711,483		148,117
11 Charter School Fund	0		0		0		0
20,26-29 Special Revenue Fund	0		0		0		0
21 Food Service Spec Revenue Fund	0		0		0		0
22 Govt Designated-Purpose Grants Fund	0		0		0		0
23 Pupil Activity Special Revenue Fund	0		0		0		0
24 Full Day Kindergarten Mill Levy Override	0		0		0		0
25 Transportation Fund	0		0		0		0
31 Bond Redemption Fund	0		0		0		0
39 Certificate of Participation (COP) Debt Service Fund	0		0		0		0
41 Building Fund	0		0		0		0
42 Special Building Fund	0		0		0		0
43 Capital Reserve Capital Projects Fund	0		0		0		0
Totals	0		0		0		0
Proprietary							
50 Other Enterprise Funds	0		0		0		0
64 (63) Risk-Related Activity Fund	0		0		0		0
60,65-69 Other Internal Service Funds	0		0		0		0
Totals	0		0		0		0
Fiduciary							
70 Other Trust and Agency Funds	0		0		0		0
72 Private Purpose Trust Fund	0		0		0		0
73 Agency Fund	0		0		0		0
74 Pupil Activity Agency Fund	0		0		0		0
79 GASB 34:Permanent Fund	0		0		0		0
85 Foundations	0		0		0		0
Totals	0		0		0		0

FINAL

*If you have a prior period adjustment in any fund (Balance Sheet 6880), the amount of your prior period adjustment is added into both your ending and beginning fund balances on this report.